



LOCAL ACTION PLANS FOR FIGHT AGAINST CORRUPTION AT THE LOCAL LEVEL

**ZRENJANIN
POŽEGA
KRAGUJEVAC
NIŠ**

GOAL OF PRESENTATION

- Presenting the process of creation of Local Action Plans for fight against corruption (LAPs) in Kragujevac, Nis, Zrenjanin and Pozega
- Presenting the content of measures and activities of LAPs in Kragujevac, Nis, Zrenjanin and Pozega

WHY THE LOCAL ACTION PLAN AGAINST CORRUPTION?

- The Local Action Plans against corruption (LAPs) are set of measures and activities addressed to the prevention of corruption through education, increasing transparency of local self-governments and citizens participation in decision-making process
- Bureau for Social Researches (BIRODI) was supported by USAID and Institute for Sustainable Communities (ISC) for creation of LAPs in Kragujevac, Nis, Zrenjanin and Požega
- LAPs are adopted by local assemblies in Zrenjanin and Pozega, while LAPs on Nis and Kragujevac are in process of adoption

Basic legal framework for creation of Local Anti-corruption Action Plan:

- National Strategy Against Corruption
- Law on Anti-Corruption Agency
- Resolution on European Union Association
- Overall Anti-corruption Policy of European Union
- 20 leading anti-corruption principles of Council of Europe
- International conventions which became part of national legislative:
 - Law on Ratification of the UN Anti-Corruption Convention
 - Law on Confirmation of Criminal Law Convention on Corruption
 - Law on Confirmation of Additional Protocol to the Criminal Law Convention on Corruption
 - Law on Confirmation Civil Law Convention on Corruption

- **Needs for project and needs for change:**
 - Opposite to the level of republic, the province, city and municipal level are not in focus of interest in anti-corruption policy ;
 - In future process of decentralization, the provinces, cities and municipalities will get the significant part of authorities from the republic level;
 - GRECO conclusion on low level of anti-corruption activities at the local level (Recommendation no. 1 (2004));

- **Starting Hypothesis:**

- **The First:** The State provides legal framework, the society provides legitimacy of anti-corruption, i.e. integrity;
- **The Second :** in the society of high social and institutional disorganization which is aftermath of transition and „state capture“,the fight against corruption should start from **local communities level;**
- **The Third:** Creation of anti-corruption activism at the local level increase possibility of **starting the changes** which are visible and able to become part of positive practices;
- **The Forth:** Anti-corruption issue is matter **of social will, not political will**, and thus all interested parties at the local level need to participate and take their own responsibilities in in the fight against corruption;
- **The Fifth :** there is no centralized anti-corruption policy if the power in centralized (experience of Germany)

- The project of creation of Local Anti-corruption Action Plans is implemented with **partner organizations**: Sretenje (Pozega), Zrenjanin Educational Centre (Zrenjanin), Non-smokers Educational Centre (Kragujevac) and Center for Human Rights (Nis)
- **PHASES IN CREATION OF DOCUMENTS:**
 - Consultative process (research)
 - Process of creation of LAPs
 - Public debate and adoption by local assemblies

CONSULTATIVE PROCESS

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Election of local coordinator for creation of Local Anti-corruption Plan (LAP)

DEVELOPING: “Map of anti-corruption activism” through:

- Focus groups with civil society representatives:
 - NGO
 - Media
 - Professional Associations
 - Experts
 - Other interested parties that are of importance for the local community;
- Focus group with local authorities/administration representatives;
- Desk analysis of relevant sources: researches, strategies, legislative

PROCESS OF CREATION OF LAPs

Creation process of LAPs

Forming the working group for creation of LAP (local self-government, judiciary, business, local media and civil society organizations representatives);

- Working group gather the data on current state of anti-corruption activism in local self-government, judiciary, business, local media and civil society organizations, political parties;
- Developing the document “Local Anti-corruption Action Plan” through 12 meetings;

LOCAL ANTI-CORRUPTION ACTION PLAN

Citizens' declaration which define sustainable level of anti-corruption action, i.e. guide for creation, straightening and monitoring/evaluation of anti-corruption infrastructure at the city/municipality level, defined through consultative process of all interested parties and adopted by representative city/municipality body.

BASIC ELEMENTS:

- Local Anti-corruption Forum
- Anti-corruption measures

LAF

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graph TD; LAF[LAF] --> On-call[On-call members]; LAF --> Independent[Independent members that vote]; On-call --> Anti-corruption[Anti-corruption bodies]; On-call --> Orgs[National and international organizations, i.e. experts dedicated to the anti-corruption]; Independent --> Stakeholders[Local stakeholders (local self-governments, NGO, media, academic community, syndicates etc.)];
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On-call members

**Anti-corruption
bodies**

**National and
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corruption**

**Independent members
that vote**

**Local stakeholders
(local self-
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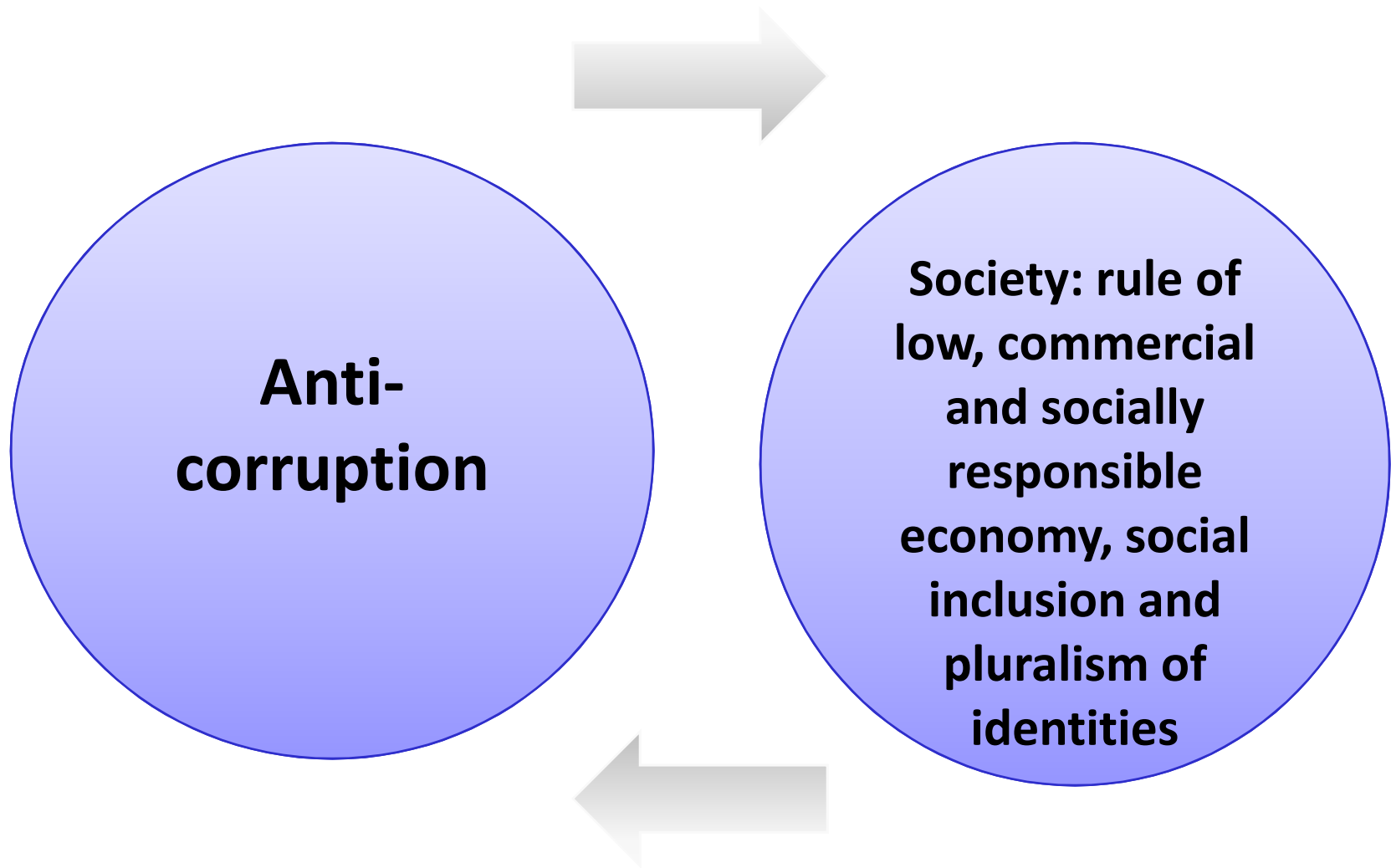
DIRECT GOALS:

- Transparency,
- Integrity,
- Multi-sector approach,
- Establishing the educational system at the local level,
- Support to the local and republic level in anti-corruption policy,
- Creation of mechanisms for knowledge transfer and networking with European cities at regional and EU level

- **INDIRECT GOALS**

Enhancement of effective social anti-corruption ambient , i.e. contribution for development:

- Citizens political activism;
- Direct democracy;
- Reduction of discrimination and increasing of anti-discriminatory activism;
- Secular society;
- Effective, rational municipal/city administration ;
- Social inclusion of all citizens;
- Enhanced communication between all interested parties and increased citizens confidence in local self-government;



EXAMPLES OF LAPs MEASURES

- Annual report on anti-corruption
- Card of Interests
- Annual anti-corruption reward
- Protection of Whistleblowers and corruption victims
- Anti-corruption dialogue
- Anti-corruption seminar
- Citizens debates on draft decisions of local self-governments and institutions funded by local budget
- Public space without party, commercial, religious and other marks that interrupt public character of local self-governments and its officials

- **Public debate over the document:**
- Local Anti-corruption Action is publicly available at the municipal/city, institutions and local agencies, civil society organizations, media and political parties;
 - Internet presentations includes „on line“ questionnaire regarding LAP;
 - E-mail address gradoviprotivkorupcije@birodi.rs is created for comments, suggestions and asking questions;

- **MONITORING AND EVALUATION (M&E)**

- Bureau for Social Researches, as initiator of this process is obligated to create methodology (M&E) and publication of Annual anti-corruption report in cities/municipalities, which will rank cities and municipalities that start implementation of this process;

- Indicators:

- Indicators of change
 - Indicators of realization/results
 - Indicators of context
(context in which the LAF is implemented)

Local Anti-corruption Forums (LAFs)

LAFs are bodies for implementation of Local Anti-corruption Action Plans. Forming of LAF means:

- Creation and adopting of LAF Code of work
- Creation and adoption of anti-corruption Code of conduct for LAF members
- Creation and adopting of annual work plan

Thank you!

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